



General Session

FAFSA – IRS Match

Jeff Baker
Federal Student Aid

Dan Madzellan
Office of Postsecondary Education

Jeanne Saunders
Federal Student Aid



Today's Topics

- **Introductions**
- **Background**
- **Legal Status**
- **Challenges**
- **Implementation Ideas**
- **What's Next?**



Introductions

Jeff Baker
Federal Student Aid
jeff.baker@ed.gov

Dan Madzellan
Office of Postsecondary Education
dan.madzellan@ed.gov

Jeanne Saunders
Federal Student Aid
jeanne.saunders@ed.gov

Two Words to Remember --

“Uncertainty”

“Collaboration”



Background



Why Is a FAFSA – IRS Match Important?

**THE RIGHT MONEY
TO THE RIGHT PEOPLE
AT THE RIGHT TIME
IN THE RIGHT WAY**

- **More than \$300 million per year in Pell Grant overawards**
- **Included in President's Management Agenda**
- **Included in Department's Strategic Plan**
- **Savings in President's Budget**



Is a FAFSA – IRS Match a Big Deal?

YES!!!

A match of FAFSA data with tax data from the IRS will be a major event in the history of student aid program administration

As significant as –

- Creation of the Pell Grant Program**
- Common Form**
- Single Need Analysis Methodology**
- Unsubsidized Loans**
- Direct Loans**



What is the FAFSA – IRS Match?

A FAFSA – IRS Match would compare selected data from an applicant’s FAFSA with comparable data submitted by the taxpayer to the IRS:

- **Adjusted Gross Income**
- **Taxes Paid**
- **Total Earnings from Employment**
- **Filing Status (e.g., single, married)**
- **Type of Tax Form (e.g., 1040, 1040A, 1040EZ)**



Legal Status



Why Don't We Already Have a FAFSA – IRS Match?

- **1998 HEA Reauthorization**
- **Internal Revenue Code Section 6103**
- **1998 IRS Restructuring and Reform Act**
 - **Confidentiality Studies**
 - **Treasury Department**
 - **Joint Committee on Taxation**



Confidentiality Studies

- **“If (a business case can be made), section 6103 should be amended to permit disclosure of necessary items of information for income verification ... as contemplated by the HEA.”**
- **“... if adopted, this provision should permit access by contractors, subject to (certain) limitations.”**
- **“The staff of the Joint Committee recommends that the present-law disclosure rules for using contractors for nontax administration purposes should not be expanded.”**



What is the Legal Status of a FAFSA – IRS Match?

- **HR 3613 – the “Student Aid Streamlined Disclosure Act of 2003”**
- **Introduced November 21, 2003**
- **House Ways and Means Subcommittee on Oversight**
- **Invitation to Comment by January 23, 2004**
- **Outlook**

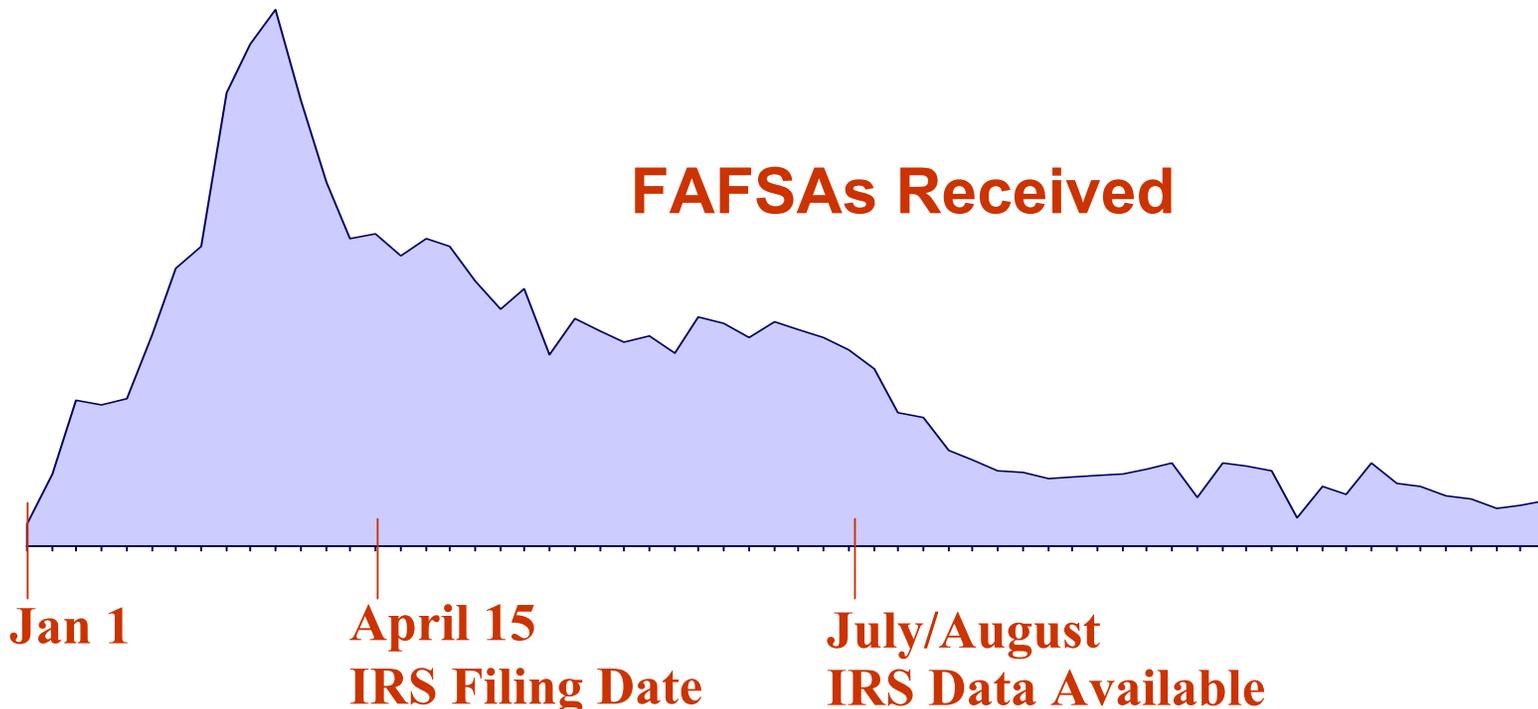


Challenges

Challenges to Implementing a FAFSA – IRS Match?

■ Calendar Issues

- Tax Year and IRS Filing vs FAFSA Processing
- Availability of Tax Data and Award Year





Change of Application Process Mindset

FAFSA is a “two-step” process

- **File FAFSA as soon as possible**
- **Update tax data as soon as returns are filed with IRS**



Challenges to Implementing a FAFSA – IRS Match?

- **Legal Authority Issues**
 - **Use of Contractors**
 - **Release of Actual Data vs. “Fact of Discrepancy” to schools**
 - **School’s Third Party Servicers**
 - **Informing Applicant/Taxpayer**



Challenges to Implementing a FAFSA – IRS Match?

- **Other Issues**
 - **SSN Mismatches**
 - **Late Tax Filers**
 - **Changes in Marital Status**
 - **Amended Returns**
 - **Non-filers**
 - **Applicants from Puerto Rico**
 - **Applicants with Foreign Tax Returns**
 - **Subsequent Corrections**
 - **Professional Judgment Changes**



What is the School's Role?

- **Help inform applicants of change**
- **Communicate with applicant**
- **Ensure that updates are submitted**
- **Request documentation**
- **Notify ED/FSA of resolution**
- **Hold disbursement**
- **Collect/Report overpayment**



What is the School's Role?

Disbursements

- **Responsible Once Notified of Problem**
 - No additional disbursements
 - Assist in recovering overpayments
 - Possible tolerance for upcoming disbursements

Verification

- **IRS Match ultimate verification**
- **Modify regulations**
- **Allow schools great flexibility**



Implementation Ideas

How Would a FAFSA – IRS Match Work?

- Start with demonstration match
- Six steps in the income verification process
 - **Step 1:** Match FAFSA data with IRS data
 - **Step 2:** Identify discrepancies
 - **Step 3:** Determine impact of discrepancies
 - **Step 4:** Notify parties of IRS match results
 - **Step 5:** Perform resolution and hold or recover payments
 - **Step 6:** Analyze process

Implementation Challenges

Step 1: Match FAFSA data with IRS data

- Timing of availability of IRS data
- Selecting sample for matching in initial demonstration
 - By Schools
 - By Students
- Timing and frequency of matching
- Limits on use of contractors



Implementation Challenges

Step 2: Identify discrepancies

- Provide file of applicants to IRS
- “Material discrepancy” defined as greater of \$100 or 1% of the item being matched



Implementation Challenges

Step 3: Determine impact of discrepancies

- What constitutes a discrepancy that must be resolved?
 - Change in EFC
 - Change in award amount



Implementation Challenges

- Step 4:** Notify parties of IRS match results
- How will students and parents be notified of discrepancies?
 - How will schools be notified?
 - Will ED notify parties only when there is a discrepancy?
 - Release of data to Third Party Servicers prohibited
 - Use of contractors in notification process



Implementation Challenges

Step 5: Perform Resolution: Hold Payments or Recover Overpayments

- Resolve possible discrepancies
 - Marital status changes
 - SSN mismatches
 - Professional judgment changes
- How to minimize disruptions to aid delivery?



Implementation Challenges

Step 6: Analyze process

- Data
- School feedback



What's Next?



What's Next?

- Legislative process
- Continue to explore ways to minimize burden
 - ED is developing different approaches to conducting FAFSA – IRS Match
 - ED has started asking for feedback from the financial aid community about match implementation
 - ED plans to involve the community throughout the match implementation process



Comments, Suggestions, Offers

We appreciate your feedback, comments, and suggestions. Please e-mail your thoughts and ideas to:

E-mail: irsmatch@ed.gov